

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 ACDE-00 SSO-00 NSCE-00
USIE-00 INRE-00 NRC-05 ERDA-05 CIAE-00 H-01
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FM USMISSION NATO
TO SECSTATE WASHDC IMMEDIATE 3174
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INFO AMEMBASSY BONN
AMEMBASSY LONDON
USDEL MBFR VIENNA
USCINCEUR
USNMR SHAPE

S E C R E T USNATO 2429

E.O. 11652: GDS
TAGS: PARM NATO
SUBJ: MBFR: DATA DISAGGREGATION AND INDIVIDUAL REDUCTION
COMMITMENTS

REF: (A) STATE 74229 (DTG 030523Z APR 77)
(B) STATE 67040 (DTG 252317Z MAR 77)
(C) 75 USNATO 6662 (DTG 041649Z DEC 75)

1. THE MAIN ARGUMENT AGAINST TABLING NATIONAL SUB-TOTALS USED
BY THE FRG AT THE MARCH 17 BILATERAL IN WASHINGTON WAS THAT
NATIONAL DATA WOULD LEAD TO NATIONAL REDUCTION COMMITMENTS AND
HENCE TO NATIONAL SUB-TOTALS (PARA 6, REF A).

2. THE FRG HAS NOT REFERRED TO NATIONAL REDUCTION COMMITMENTS
AT ALL IN THE CURRENT SPC DEBATE ON THE TABLING OF NATIONAL
SUBTOTALS. NEITHER DID RUTH REFER TO THE SUBJECT IN HIS APRIL
21 CONVERSATION WITH SLOSS. NEVERTHELESS, WE ASSUME THAT THE
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POSSIBILITY OF NATIONAL REDUCTION COMMITMENTS REMAINS IN THE
FRG VIEW A CONNECTING LINK BETWEEN THE TABLING OF NATIONAL
SUB-TOTALS, AND EVENTUAL NATIONAL SUB-CEILINGS.

3. IN VIEW OF THE RECENT APPARENT HARDENING OF THE FRG POSITION,
THE US MAY WISH TO CONSIDER THE FOLLOWING MOVE, WHICH COULD BE
OFFERED THE FRG DURING THE FORTHCOMING US-FRG BILATERAL. THE
FOLLOWING PARAGRAPH WOULD BE ADDED AT THE END OF THE US TEXT
OF DRAFT GUIDANCE TO THE AHG (PARA 8, REF B): "WESTERN NEGO-
TIATORS ARE REMINDED THAT THE POSITION ON INDIVIDUAL REDUCTION

COMMITMENTS STATED IN THE FINAL SENTENCE OF PARA 3, C-M(76)76,
AND IN ITS FOOTNOTE, REMAINS IN EFFECT."

4. DOCUMENT C-M(75)76, TRANSMITTED IN REF C, IS THE OPTION III
POSITION PAPER. THE FINAL SENTENCE OF PARA 3 OF THAT DOCUMENT
IS: "THE ALLIES AGREE THAT THIS OBJECTIVE (NOTE: THE COLLECTIVE
CHARACTER OF THE COMMON CEILING. END NOTE) IMPLIES THE REJECTION
OF ANY WESTERN INDIVIDUAL COMMITMENTS TO THE EAST FOR NON-US
ALLIED REDUCTIONS." THE FOOTNOTE TO THAT SENTENCE IS: "REFERENCE
IS MADE TO PARAGRAPH 34 OF C-M(73)83(FINAL), THE LAST SENTENCE
OF WHICH READS: "THE ALLIANCE WOULD WISH TO BE FREE TO DECIDE
FOR ITSELF HOW THE WEIGHT OF THE REDUCTION REQUIRED FOR THE
SECOND PHASE SHOULD BE DISTRIBUTED AMONG THE NATIONAL FORCES
INVOLVED." THE ALLIES AGREE THAT, CONSEQUENTLY, INDIVIDUAL
QUOTAS ON NON-US ALLIED FORCES ARE NOT NEGOTIABLE WITH THE
EAST, NOR WOULD THEY BE PART OF ANY AGREEMENT." THE AHG IS OF
COURSE PROHIBITED BY PARA 2 OF C-M(76)75 FROM USING WITH THE
EAST THIS POSITION, OR ANYTHING ELSE IN THE DOCUMENT IN THE
ABSENCE OF EXPLICIT COUNCIL AUTHORIZATION.

5. REAFFIRMATION OF THIS POSITION, IN THE SPECIFIC CONTEXT OF
THE GUIDANCE ON NATIONAL SUB-TOTALS, MIGHT HELP EASE HIGH LEVEL
FRG ACCEPTANCE OF AN EXCHANGE OF NATIONAL SUB-TOTALS.
ON THE OTHER HAND, FROM THE US STANDPOINT, SUCH REAFFIRMA-
TION WOULD CHANGE NOTHING, SINCE THIS IS ALREADY THE WESTERN
POSITION, AND SINCE THE AHG IS PROHIBITED FROM USING THIS
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POSITION WITH THE EAST. THE IMPORTANT THING IS TO MAINTAIN THE
PROHIBITION ON USE OF THIS POSITION WITH THE EAST, SINCE ITS
USE WOULD PREMATURELY FOCUS THE NEGOTIATION ON PHASE II ISSUES,
AND SINCE THE FRG MIGHT CONCEIVABLY MODIFY ITS SUPPORT FOR
THIS POSITION IF THE EAST WERE TO START MOVING AWAY FROM ITS
SUPPORT OF NATIONAL SUB-CEILINGS, AS THE EAST MUST IF THERE
IS TO BE A FIRST PHASE AGREEMENT. STREATOR

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<< END OF DOCUMENT >>

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